
FINANCIAL STATEMENT with
INDEPENDENT AUDITOR'S REPORT
YEAR ENDED DECEMBER 31, 2012

TABLE OF CONTENTS

	<u>Page</u>
Independent Auditor's Report	1
FINANCIAL SECTION	
Statement 1 Summary Statement of Receipts, Expenditures and Unencumbered Cash	4
Notes to Financial Statements	5
REGULATORY REQUIRED SUPPLEMENTARY INF	ORMATION
Schedule 1 Summary of Expenditures – Actual and Budget	13
Schedule 2 Schedule of Receipts and Expenditures	
2-1 General Fund	14
SPECIAL PURPOSE FUNDS	
2-2 Road and Bridge Fund	
Schedule 3 Summary of Receipts and Disbursements	
Agency Funds	
3-1 Agency Funds	29

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INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners County of Edwards, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of Edwards County, Kansas, as of and for the year ended December 31, 2012, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note A to meet the financial reporting requirements of the State of Kansas. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note A, the financial statement is prepared by Edwards County, Kansas, to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note A and accounting principles generally accepted in the United States of America, although not reasonably determinable, is presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Edwards County, Kansas as of December 31, 2012, or the changes in financial position thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balances of Edwards County, Kansas as of December 31, 2012, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting* Guide described in Note A.

Report on Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expendituresactual and budget, individual fund schedules of regulatory basis receipts and expenditures, and the schedule of regulatory basis receipts and expenditures-agency funds (Schedules 1, 2 and 3 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note A.

Report on Supplementary Information (continued)

The 2011 Actual column presented in the individual fund schedules of regulatory basis receipts and expenditures (Schedule 2 as listed in the table of contents) upon which we rendered an unqualified opinion dated July 26, 2012 are also presented for comparative analysis and are not a required part of the 2012 financial statement. The 2011 financial statements and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration. Office of Management and Analysis and Standards at the following link http://da.ks.gov/ar/muniserv/. Such 2011 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2011 financial statements. The 2011 comparative information was subjected to the auditing procedures applied in the audit of the 2011 financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2011 financial statements or to the 2011 financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2011 comparative information is fairly stated in all material respects in relation to the 2011 financial statements as a whole.

Kennedy McKee & Company LLP

July 30, 2013

SUMMARY STATEMENT OF CASH RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH REGULATORY BASIS

Year ended December 31, 2012

<u>Fund</u>	Beginning unencumbere cash balance (deficit)	,	Receipts		
General	\$ 124,285	5 \$ -	\$ 1,828,337		
Special purpose funds:	Ф 124,260) ф -	φ 1,020,33 <i>1</i>		
Road and bridge	19,065		1,107,192		
Noxious weed	19,083		71,708		
Employee benefits	86,130		855,852		
Health	25,793		208,052		
Hospital maintenance	2,887		232,569		
Special drug and alcohol	7,689		5,295		
Special parks and recreation	6,718		903		
Noxious weed capital outlay	31,709		25,000		
Emergency telephone service	34,513		2,093		
911 wireless phone tax	10,777		985		
Non-budgeted special purpose funds:	10,777		000		
Economic development	(1,605	5) -	40,000		
Special law enforcement	5,486	,	9,556		
Micro-loan	28,695		25,535		
Start up loan	20,000	, 	31,627		
Special highway improvement	50,179	-	90,807		
Special machinery	160,669		92,902		
Multi-year capital improvement	498,910		95,396		
Equipment reserve	507,038		39,000		
Retainage contracts	534		1,453		
Deeds technology	26,167		11,207		
Concealed carry handgun	2,543		357		
Bioterrorism grant	8,418		8,443		
Emergency preparedness	23,672		15		
Offender registration	2,180		1,000		
Edwards Co 911	_,	<u> </u>	39,214		
Prosecutor's training and assistance	922	_	574		
Special motor vehicle	13,030		35,037		
Total - excluding agency funds	\$ 1,695,487	<u> </u>	\$ 4,860,109		

Composition of cash balance:

Cash on hand

Operating checking accounts

Interest bearing checking accounts

Certificates of deposit

Total cash Agency funds

Total - excluding agency funds

STATEMENT 1

	Ending unencumbered	Add encumbrances			
	cash balance	and accounts	Ending		
Expenditures	(deficit)	payable	cash balance		
<u> </u>	(donoit)	ραγασίο	00011 00101100		
\$ 1,891,868	\$ 60,754	\$ 34,134	\$ 94,888		
1 116 407	0.950	0.770	10.629		
1,116,407 74,720	9,850 16,071	9,778	19,628 16,071		
865,738	76,244	-	76,244		
199,035	34,810	3,508	38,318		
230,232	5,224	-	5,224		
7,659	5,325	_	5,325		
- ,000	7,621	_	7,621		
48,045	8,664	-	8,664		
35,164	1,442	-	1,442		
4,820	6,942	-	6,942		
,	,		,		
39,448	(1,053)	1,053	-		
-	15,042	-	15,042		
45,671	8,559	-	8,559		
31,627	-	-	-		
74,207	66,779	-	66,779		
63,037	190,534	-	190,534		
38,503	555,803	-	555,803		
20,068	525,970	-	525,970		
1,379	608	-	608		
10,800	26,574	-	26,574		
7 000	2,900	-	2,900		
7,280	9,581	-	9,581		
7,849	15,838	-	15,838		
-	3,180 39,214	-	3,180 39,214		
280	1,216	-	1,216		
32,631	15,436	-	15,436		
32,031	15,430		13,430		
\$ 4,846,468	\$ 1,709,128	\$ 48,473	\$ 1,757,601		
			\$ 101,007		
			118,785		
			5,224,927		
			943,000		
			6,387,719		
			(4,630,118)		
			\$ 1,757,601		
			+ -,,,		

NOTES TO FINANCIAL STATEMENT

December 31, 2012

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies applied in the preparation of the accompanying financial statement is presented to assist in understanding the County's financial statement. The financial statement and notes are the representations of the County's management, which is responsible for their integrity and objectivity.

1. Municipal Financial Reporting Entity

Edwards County, Kansas, is a municipal corporation governed by an elected three-member commission. This regulatory financial statement presents Edwards County, Kansas and does not include the following related municipal entities:

Edwards County Hospital: The members of the governing board of the Hospital are appointed by the County Commissioners. Although the County Commissioners do not have the authority to modify or approve the Hospital's operating budget, the Hospital is fiscally dependent on the County because the County provides substantial support.

Edwards County Extension Council: The Extension Council has an elected board for its governing body. The County can impose its will on the Extension Council because it has the ability to modify or approve the operating budget of the Council. Because the Council receives substantial financial support from the County, it is fiscally dependent on the County, although it receives some other support.

Edwards County Historical Society: The Historical Society's governing body members are appointed by the County Commissioners. The Historical Society is fiscally dependent upon the County because the operating budget is approved by the County Commissioners and the County provides substantial financial support to the Historical Society's operations.

Edwards County Fair Board: The Fair Board is fiscally dependent upon the County because the County provides substantial financial support for its operations.

2. Basis of Presentation - Fund Accounting

The accounts of the County are organized and operated on the basis of funds. In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The following types of funds comprise the financial activities of the County for the year ended December 31, 2012:

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. <u>Basis of Presentation – Fund Accounting (continued)</u>

REGULATORY BASIS FUND TYPES

<u>General fund</u> – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose fund</u> – used to account for the proceeds of specific tax levies and other specific revenue sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

<u>Agency fund</u> – funds used to report assets held by the municipal reporting entity in a purely custodial capacity (payroll clearing fund, county treasurer tax collection accounts, etc.).

3. Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis revenues and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows other than those mentioned above.

The County has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

4. Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a. Preparation of the budget for the succeeding calendar year on or before August 1st.
- b. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- d. Adoption of the final budget on or before August 25th.

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

4. Budgetary Information (continued)

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for agency funds and the following special purpose funds:

Economic Development
Special Law Enforcement Trust
Micro Loan
Start Up Loan
Special Highway Improvement
Special Machinery
Multi-Year Capital Improvement
Equipment Reserve
Retainage Contracts

Special Motor Vehicle
Deeds Technology
Concealed Carry Handgun
Bioterrorism Grant
Emergency Preparedness
Wireless Enhanced 911 Grant
Offender Registration
Prosecutor's Training and Assistance

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

B. COMPLIANCE WITH KANSAS STATUTES

References made herein to the statutes are not intended as interpretations of law, but are offered for consideration to the Director of Accounts and Reports, Kansas Department of Administration and interpretation by legal representatives of the County.

The cash basis law provided by K.S.A. 10-1113 prohibits the creation of indebtedness in any fund in excess of monies available in that fund. At year end, the Economic Development fund had an unencumbered cash deficit of \$1,053.

The budget law provided by K.S.A. 79-2935 prohibits the expenditure of funds in excess of that allowed by budget. Expenditures exceeded the adopted budget of the Noxious Weed Capital Outlay fund by \$28,906.

C. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the County. The statute requires banks eligible to hold the County's funds to have a main or branch bank in the County, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The County has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the County's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The County has no investment policy that would further limit its investment choices.

Custodial credit risk - deposits. Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require the County's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka.

At December 31, 2012 the County's carrying amount of deposits, including certificates of deposit, was \$6,387,717 and the bank balance was \$6,471,813. Of the bank balance, \$882,489 was covered by federal depository insurance, and \$5,589,324 was collateralized with securities held by the pledging financial institution's agents in the County's name.

D. LONG-TERM DEBT

Changes in long-term liabilities for the entity for the year ended December 31, 2012, were as follows:

<u>Issue</u>	b	Balance eginning of year	dditions/ t change	Red	ductions_	Balance end of year	 Interest paid
Capital leases: 2010 Cat 950H Wheel loader Issued September 12, 2011 In the amount of \$173,357 At zero percent interest Maturing May 23, 2013	\$	94,548	\$ -	\$	47,274	\$ 47,274	\$ -
Hamm HD13VV Compactor Issued November 9, 2010 In the amount of \$39,108 At zero percent interest Maturing November 30, 2012		13,036	-		13,036	-	-
2007 D6 Caterpillar Dozer Issued November 17, 2012 In the amount of \$190,816 At 3.2% interest Maturing October 12, 2017		<u>-</u>	<u> 190,816</u>		<u> </u>	190,816	<u>-</u>
Total long-term debt	\$	107,584	\$ 190,816	\$	60,310	\$ 238,090	\$ <u> </u>

D. LONG-TERM DEBT (CONTINUED)

Current maturity of the capital lease and interest for the next five years is as follows:

	Principal <u>due</u>		Interest <u>due</u>		Total <u>due</u>
2013 2014 2015 2016 2017	\$ 83,072 36,943 38,125 39,345 40,605	\$	6,106 4,961 3,778 2,558 1,299	\$	89,178 41,904 41,903 41,903 41,904
Total	\$ 238,090	\$	18,702	\$	256,792

E. INTERFUND TRANSACTIONS

A summary of interfund transfers by type is as follows:

<u>From</u>	<u>To</u>	<u>Amount</u>	Statutory <u>authority</u>
Operating transfers:			
General General General County Health Special Motor Vehicle Road and Bridge Road and Bridge Noxious Weed	Multi-year Capital Improvement Equipment Reserve Economic Development Multi-year Capital Improvement General Special Highway Improvement Special Machinery Noxious Weed Capital Outlay	\$ 61,000 39,000 40,000 10,000 13,030 20,000 80,000 8,000	K.S.A. 19-120 K.S.A. 19-119 K.S.A. 79-1946 K.S.A. 19-120 K.S.A. 8-145 K.S.A. 68-590 K.S.A. 68-141g K.S.A. 2-1318
		\$ 271,030	

F. CDBG LOANS

In 2004, the County issued a \$15,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at six percent is to be repaid over a period of three years. Loan payments are \$456 per month, including principal and interest. At December 31, 2012 the loan was in default and the loan balance was \$9,927.

In 2006, the County issued a \$15,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at eight percent is to be repaid as follows: interest only payments for the first six months; loan payments of \$470 per month, including principal and interest for the next three years. At December 31, 2012 the loan was in default and the loan balance was \$14,628.

In 2010, the County issued a \$16,250 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at six percent is to be repaid over a period of five years. Loan payments are \$314 per month, including principal and interest. At December 31, 2012 the loan balance was \$7,907.

F. CDBG LOANS (CONTINUED)

In 2012, the County issued a \$20,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at three and a quarter percent is to be repaid over a period of five years. Loan payments are \$364 per month, including principal and interest. At December 31, 2012 the loan balance was \$18,867.

In 2012, the County issued a \$25,000 revolving loan to a local business from funds paid in retirement of original Community Development Block Grant revolving loans. The loan at three and a quarter percent is to be repaid over a period of five years. Loan payments are \$452 per month, including principal and interest. At December 31, 2012 the loan balance was \$24,298.

G. PENSION COSTS AND EMPLOYEE BENEFITS

Defined Benefit Pension Plan

Plan description. Edwards County participates in the Kansas Public Employees Retirement System (KPERS). A cost-sharing multiple-employer defined benefit pension plan as provided by Kansas law. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report (only one is issued) that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 S. Kansas, Suite 100, Topeka, KS 66603-3869) or by calling 1-888-275-5737.

Funding Policy. K.S.A. 74-4919 establishes the KPERS member-employee contribution rate. Effective July 1, 2009 KPERS has two benefit structures and funding depends on whether the employee is a Tier 1 or Tier 2 member. Tier 1 members are active and contributing members hired before July 1, 2009. Tier 2 members were first employed in a covered position on or after July 1, 2009. Kansas law established the KPERS member-employee contribution rate at 4% of covered salary for Tier 1 members and at 6% of covered salary for Tier 2 members. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. Kansas law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. Kansas law sets a limitation on annual increases in the employer contribution rates. The County employer contributions to KPERS for the years ending December 31, 2012, 2011, and 2010 were \$118,575, \$103,547, and \$92,476, respectively, equal to the required contributions for each year.

Other Employee Benefits

Compensated absences - The County's policies regarding vacations permit non-elected employees to accumulate and carry over up to 120 hours of vacation. Upon termination or resignation from service with the County, employees are entitled to payment for all accrued vacation earned prior to termination or resignation, provided two weeks' notice is given. The County's policies regarding sick leave permit non-elected employees on permanent status to accumulate 720 hours of sick leave. Upon termination or resignation from service with the County, employees are entitled to payment for fifty percent of accrued sick leave earned prior to termination or resignation, provided two weeks' notice is given. Current year expenditures include the amounts accrued during the year that were liquidated with expendable available financial resources. The liabilities are based on current salary costs and the vested portion of accumulated benefits.

Section 125 plan - The County offers a section 125 flexible benefit plan to employees electing to participate. It is used for certain disability insurance premiums.

G. PENSION COSTS AND EMPLOYEE BENEFITS (CONTINUED)

Other Post Employment Benefits

As provided by K.S.A. 12-5040, the County allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the County is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, at year-end, there were no retirees participating in the County's group health insurance plan.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the County makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

H. CONTINGENCIES

The County receives Federal and State grants for specific purposes that are subject to review and audit by Federal and State agencies. Such audits could result in a request for reimbursement for expenditures disallowed under the terms and conditions of the appropriate agency. In the opinion of County management, such disallowances, if any, will not be significant.

During the ordinary course of its operations the County is a party to claims, legal actions and complaints. It is the opinion of the City's management and legal counsel that these matters are not anticipated to have a material financial impact on the County.

I. RISK MANAGEMENT

The County is a member of the Kansas Workers Risk Cooperative for Counties (KWORCC), a group funded pool for workers compensation coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for member counties. The County pays an annual contribution to the Cooperative as determined by the seven-member Board of Trustees based upon experience modification factors, payroll audits and any other bases the Board considers appropriate. It is not possible to estimate the maximum contributions which could be required. KWORCC covers claims up to \$600,000 each, and excess reinsurance provides aggregate coverage up to \$1,000,000. Except for required contributions, no member can be held responsible for any claims made against any other member.

The County is a member of the Kansas County Association Multi-Line Pool (KCAMP), a group-funded pool for property, liability, crime and surety coverage which was formed through the Kansas Municipal Group-Funded Pool Act, K.S.A. 12-2616, et seq. This is a public entity risk pool which operates as a common risk management and insurance program for members. The County pays an annual contribution to the Pool as determined by the nine-member Board of Trustees. It is not possible to estimate the maximum contributions which could be required. KCAMP covers claims up to \$250,000 for property, \$250,000 for liability and \$150,000 for crime. Excess reinsurance provides aggregate coverage up to \$22,135,720 for property and \$1,000,000 for liability. Except for required contributions, no member can be held responsible for any claims made against any other member. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

J. SUBSEQUENT EVENTS

Management has evaluated subsequent events through July 30, 2013 the date on which the financial statements were available to be used. Management's evaluation concluded that there are no subsequent events that are required to be recognized or disclosed in these financial statements.

REGULATORY – REQUIRED SUPPLEMENTARY INFORMATION

SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

Year ended December 31, 2012

Fund	Certified budget	Adjustment for qualifying budget credits	Total budget for comparison	Expenditures chargeable to current year	Variance favorable (unfavorable)
					
General fund	\$ 1,927,546	\$ -	\$ 1,927,546	\$ 1,891,868	\$ 35,678
Special purpose funds:					
Road and bridge	1,135,800	-	1,135,800	1,116,407	19,393
Noxious weed	82,050	-	82,050	74,720	7,330
Employee benefits	896,500	-	896,500	865,738	30,762
Health	196,725	4,881	201,606	199,035	2,571
Hospital maintenance	230,232	-	230,232	230,232	-
Special drug and					
alcohol	11,000	-	11,000	7,659	3,341
Special parks and					
recreation	7,000	-	7,000	-	7,000
Noxious weed					
capital outlay	19,139	-	19,139	48,045	(28,906)
Emergency telephone					
service	55,000	-	55,000	35,164	19,836
911 wireless phone					
tax	13,000	-	13,000	4,820	8,180
Total	\$ 4,573,992	\$ 4,881	\$ 4,578,873	\$ 4,473,688	\$ 105,185

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

		2012					
	2011	Actual	Budget	Variance favorable (unfavorable)			
Cash receipts:							
Taxes:							
Ad valorem tax	\$ 1,210,232	\$ 1,262,230	\$ 1,278,059	\$ (15,829)			
Delinquent tax	23,245	15,062	10,000	5,062			
Motor vehicle tax	98,611	106,405	99,068	7,337			
Recreational vehicle tax	1,885	1,836	1,994	(158)			
16/20M truck tax	11,802	13,257	12,911	346			
In lieu of tax	841	851	-	851			
Interest on delinquent tax	24,206	20,568	15,000	5,568			
Motor vehicle excise tax	20	18	-	18			
Shared revenue:							
Local sales tax	165,262	174,557	150,000	24,557			
Mineral production tax	9,815	6,823	10,000	(3,177)			
Local alcohol tax	972	903	800	103			
Licenses, permits and fees:							
Mortgage registration fees	31,054	22,105	15,000	7,105			
County officer fees	42,371	28,278	15,000	13,278			
Other fees	11,848	12,914	8,000	4,914			
Charges for services:							
Prisoner care	280	520	500	20			
Dispatcher contract	300	-	1,200	(1,200)			
Diversion fees	9,376	7,035	8,000	(965)			
Law Enforcement contract	121,046	135,764	147,500	(11,736)			
Interest	6,402	3,689	10,000	(6,311)			
Miscellaneous	5,862	2,492	2,000	492			
Transfer from special motor vehicle	13,895	13,030	15,000	(1,970)			
Total cash receipts	1,789,325	1,828,337	\$ 1,800,032	\$ 28,305			
Expenditures:							
General government:							
County commissioners	45,974	48,370	\$ 49,000	\$ 630			
County clerk	85,252	88,693	97,000	8,307			
County treasurer	101,291	104,839	110,000	5,161			
County attorney	64,686	64,633	65,400	767			
Register of deeds	64,344	68,584	70,000	1,416			
District court	35,669	34,775	52,869	18,094			
Courthouse general	188,961	182,374	260,000	77,626			
Appraisal	98,830	103,418	100,700	(2,718)			
Extension council	9,868	9,768	11,000	1,232			

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

		2012					
	2011	Actual	Budget	Variance favorable (unfavorable)			
General government (continued):							
Zoning Election Insurance cost Soil conservation	\$ 2,550 20,226 75,799 22,955	\$ 3,059 29,325 70,555 22,955	\$ 3,000 30,000 83,000 22,955	\$ (59) 675 12,445			
	816,405	831,348	954,924	123,576			
Dublic actaba							
Public safety: Sheriff Emergency preparedness	483,992 8,538	496,769 8,680	498,470 9,000	1,701 320			
	492,530	505,449	507,470	2,021			
Lie alde and coalface.							
Health and welfare: Ambulance Mental health Mental retardation	23,853 26,400 31,500	67,332 26,400 31,500	73,332 26,400 31,500	6,000 - -			
	81,753	125,232	131,232	6,000			
Public works: Prairie dog	3,034	(1,443)		1,443			
Culture and recreation:							
County fair	14,186	15,279	17,000	1,721			
Sanitation:							
Solid waste disposal	127,135	143,633	144,550	917			
Transfers out:							
Equipment reserve Multi-year capital improvement Economic development	48,550 43,750 40,000	39,000 61,000 40,000	- - 40,000	(39,000) (61,000)			
·	132,300	140,000	40,000	(100,000)			

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

		2012						
	2011	Actual	Budget	Variance favorable (unfavorable)				
Transfers to component units: County fair Extension council Historical society	\$ 10,870 112,000 8,000	\$ 10,870 113,500 8,000	\$ 10,870 113,500 8,000	\$ - - -				
	130,870	132,370	132,370					
Total expenditures	1,798,213	1,891,868	\$ 1,927,546	\$ 35,678				
Receipts over (under) expenditures Unencumbered cash, beginning	(8,888)	(63,531)						
of year	133,173	124,285	\$ 127,514	\$ (3,229)				
Unencumbered cash, end of year	\$ 124,285	\$ 60,754						

ROAD AND BRIDGE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

		2012					
	2011	Actual	Budget	Variance favorable (unfavorable)			
Cash receipts:							
Taxes:							
Ad valorem tax	\$ 747,009	\$ 779,180	\$ 788,954	\$ (9,774)			
Delinguent tax	12,660	8,921	5,000	3,921			
Motor vehicle tax	53,315	65,444	61,147	4,297			
Recreational vehicle tax	1,030	1,141	1,231	(90)			
16/20M truck tax	7,383	7,131	7,969	(838)			
In lieu of tax	519	525	- ,,,,,,,	525			
Shared revenue:	0.0	0_0		323			
Gasoline tax	233,926	237,155	258,369	(21,214)			
State assistance	166	-	-	(= : ,= : :)			
Licenses, permits and fees	250	_	_	_			
Charges for services	7,803	7,695		7,695			
Total cash receipts	1,064,061	1,107,192	\$ 1,122,670	\$ (15,478)			
Expenditures:							
Highways, streets and bridges:							
Personal services	363,325	393,109	\$ 388,100	\$ (5,009)			
Commodities	473,268	521,881	556,700	34,819			
Contractual services	111,770	96,528	176,000	79,472			
Capital outlay	2,950	4,889	15,000	10,111			
Transfer to special highway	22,000	20,000	-	(20,000)			
Transfer to special machinery	75,000	80,000		(80,000)			
Total expenditures	1,048,313	1,116,407	\$ 1,135,800	\$ 19,393			
Receipts over (under) expenditures Unencumbered cash, beginning	15,748	(9,215)					
of year	3,317	19,065	\$ 13,130	\$ 5,935			
Unencumbered cash, end of year	\$ 19,065	\$ 9,850					

NOXIOUS WEED FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

			2012					
	2011			Actual		Budget		ariance avorable favorable)
Cash receipts:								
Taxes:								
Ad valorem tax	\$	64,084	\$	64,452	\$	65,249	\$	(797)
Delinquent tax		1,091		777		500		277
Motor vehicle tax		5,237		5,634		5,247		387
Recreational vehicle tax		101		98		106		(8)
16/20M truck tax		671		703		684		19
In lieu of tax		45		44		-		44
Total cash receipts		71,229		71,708	\$	71,786	\$	(78)
Expenditures:								
Highways, streets and bridges:								
Personal services		31,300		33,734	\$	34,000	\$	266
Commodities		66,806		97,053		79,100		(17,953)
Contractual services		6,509		6,298		6,950		652
Capital outlay		1,328		1,536		6,500		4,964
Reimbursed expenditures		(53,702)		(71,901)		(44,500)		27,401
Transfer to noxious weed capital outlay		15,000		8,000				(8,000)
Total expenditures		67,241		74,720	\$	82,050	\$	7,330
Receipts over (under) expenditures		3,988		(3,012)				
Unencumbered cash, beginning of year		15,095		19,083	\$	10,264	\$	8,819
Unencumbered cash, end of year	\$	19,083	\$	16,071				

EMPLOYEE BENEFITS FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

	2012						
	2011	Actual	Budget	Variance favorable (unfavorable)			
Cash receipts:							
Taxes:							
Ad valorem tax	\$ 678,489	\$ 779,521	\$ 789,330	\$ (9,809)			
Delinquent tax	11,373	8,292	4,000	4,292			
Motor vehicle tax	51,655	59,542	55,539	4,003			
Recreational vehicle tax	998	1,039	1,118	(79)			
16/20M truck tax	6,495	6,932	7,238	(306)			
In lieu of tax	473	526		<u></u>			
Total cash receipts	749,483	855,852	\$ 857,225	\$ (1,373)			
Expenditures:							
General government:							
Social security	104,524	110,676	\$ 115,000	\$ 4,324			
KPERS	100,286	115,255	105,000	(10,255)			
Vision and life insurance	9,952	10,344	11,000	656			
Short term disability	7,634	7,974	9,000	1,026			
Health insurance premiums	546,397	584,465	620,000	35,535			
Kansas unemployment tax	1,425	2,106	1,500	(606)			
Worker's compensation insurance	30,728	35,051	35,000	(51)			
Reimbursements	(30)	(133)		133			
Total expenditures	800,916	865,738	\$ 896,500	\$ 30,762			
Receipts over (under) expenditures Unencumbered cash, beginning	(51,433)	(9,886)					
of year	133,711	86,130	\$ 39,275	\$ 46,855			
Residual equity transfer	3,852		+ 23,2.0	+ .5,550			
Unencumbered cash, end of year	\$ 86,130	\$ 76,244					

HEALTH FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

			2012					
								ariance
	2	011		Actual		Dudget		avorable favorable)
		011		Actual		Budget		iavorable)
Cash receipts:								
Taxes:								
Ad valorem tax	\$ 1	26,551	\$	128,009	\$	129,603	\$	(1,594)
Delinquent tax		2,158		1,514		750		764
Motor vehicle tax		9,689		11,108		10,360		748
Recreational vehicle tax		187		194		209		(15)
16/20M truck tax		1,111		1,304		1,350		(46)
In lieu of tax		88		86		-		86
Shared revenue:								
Federal and state aid		28,103		31,881		27,000		4,881
Charges for services		27,064		26,390		15,000		11,390
Other		1,687		7,566				7,566
Total cash receipts	1	96,638		208,052	\$	184,272	\$	23,780
Expenditures:								
Health and welfare:								
Personal services	1	38,945		141,640	\$	140,425	\$	(1,215)
Commodities		25,232		23,669		29,300		5,631
Contractual services		20,326		22,046		22,000		(46)
Capital outlay		1,259		1,680		-		(1,680)
Transfer to capital improvement		15,000		10,000		5,000		(5,000)
Budget credit for grants					-	4,881		4,881
Total expenditures	2	200,762		199,035	\$	201,606	\$	2,571
Receipts over (under) expenditures Unencumbered cash, beginning		(4,124)		9,017				
of year		29,917		25,793	\$	17,334	\$	8,459
Unencumbered cash, end of year	\$	25,793	\$	34,810				

HOSPITAL MAINTENANCE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

		2012						
	 2011		Actual		Budget	fa	ariance vorable avorable)	
Cash receipts:								
Taxes:								
Ad valorem tax	\$ 210,777	\$	208,873	\$	211,491	\$	(2,618)	
Delinquent tax	3,740		2,570		1,000		1,570	
Motor vehicle tax	16,122		18,499		17,255		1,244	
Recreational vehicle tax	312		322		347		(25)	
16/20M truck tax	2,022		2,164		2,249		(85)	
In lieu of tax	 146		141				141	
Total cash receipts	233,119		232,569	\$	232,342	\$	227	
Expenditures:								
Transfers to component unit	 230,232		230,232	\$	230,232	\$	-	
Receipts over (under) expenditures	2,887		2,337					
Unencumbered cash, beginning of year	 		2,887	\$	(2,110)	\$	4,997	
Unencumbered cash, end of year	\$ 2,887	\$	5,224					

SPECIAL DRUG AND ALCOHOL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

		2012					
	 2011	 Actual		Budget	fav	ariance vorable avorable)	
Cash receipts: Local alcohol and liquor tax	\$ 5,085	\$ 5,295	\$	4,500	\$	795	
Expenditures: Health and welfare: Contractual services	4,250	 7,659	\$	11,000	\$	3,341	
Receipts over (under) expenditures	835	(2,364)					
Unencumbered cash, beginning of year	6,854	7,689	\$	6,500	\$	1,189	
Unencumbered cash, end of year	\$ 7,689	\$ 5,325					

SPECIAL PARKS AND RECREATION FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

				2012						
	2011		Actual		Budget		Variance favorable (unfavorable)			
Cash receipts: Local alcohol and liquor tax	\$	972	\$	903	\$	800	\$	103		
Expenditures: Culture and recreation: Contractual services		400		<u> </u>	\$	7,000	\$	7,000		
Receipts over (under) expenditures		572		903						
Unencumbered cash, beginning of year		6,146		6,718	\$	6,200	\$	518		
Unencumbered cash, end of year	\$	6,718	\$	7,621						

NOXIOUS WEED CAPITAL OUTLAY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

			2012					
	2011		Actual		Budget		Variance favorable (unfavorable)	
Cash receipts: Transfer from noxious weed Other income	\$	15,000	\$	8,000 17,000	\$	- -	\$	8,000 17,000
Total cash receipts		15,000		25,000	\$		\$	25,000
Expenditures: Highways, streets and bridges: Capital outlay		2,430		48,045	\$	19,139	\$	(28,906)
Receipts over (under) expenditures Unencumbered cash, beginning		12,570		(23,045)				
of year		19,139		31,709	\$	19,139	\$	12,570
Unencumbered cash, end of year	\$	31,709	\$	8,664				

EMERGENCY TELEPHONE SERVICE FUND

SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

			2012						
	2011		<u>Actual</u>		Budget		Variance favorable (unfavorable)		
Cash receipts:									
Licenses, permits and fees Interest	\$	10,650 54	\$	2,084 9	\$	11,500 100	\$	(9,416) (91)	
Total cash receipts		10,704		2,093	\$	11,600	\$	(9,507)	
Expenditures: Public safety:									
Commodities		-		-	\$	3,000	\$	3,000	
Contractual services		29,581		21,528	·	12,000	·	(9,528)	
Capital outlay		10,362		13,636		40,000		26,364	
Total expenditures		39,943		35,164	\$	55,000	\$	19,836	
Receipts over (under) expenditures Unencumbered cash, beginning		(29,239)		(33,071)					
of year		63,752		34,513	\$	43,400	\$	(8,887)	
Unencumbered cash, end of year	\$	34,513	\$	1,442					

911 WIRELESS PHONE TAX FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year ended December 31, 2012 (With Comparative Actual Totals for the Prior Year Ended December 31, 2011)

			 2012					
	2011		 Actual		Budget		ariance vorable avorable)	
Cash receipts: Licenses, permits and fees Interest	\$	5,545 11	\$ 980 5	\$	5,500 100	\$	(4,520) (95)	
Total cash receipts		5,556	985	\$	5,600	\$	(4,615)	
Expenditures: Public safety: Contractual services		4,574	4,820	\$	13,000	\$	8,180	
Receipts over (under) expenditures Unencumbered cash, beginning		982	(3,835)	Φ.	7.400	Φ.	0.077	
of year Unencumbered cash, end of year	\$	9,795	\$ 6,942	\$	7,400	<u>\$</u>	3,377	
, ,	_		 					

ALL NON-BUDGETED SPECIAL PURPOSE FUNDS SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

Year ended December 31, 2012

	Economic development		Special law enforcement		Micro-loan		tart up loan
Cash receipts:							
Grants	\$ -	\$	-	\$	-	\$	-
Licenses, permits and fees	-		-		-		-
Interest	-		-		1,633		240
Other	-		9,556		23,902		31,387
Operating transfers in	 40,000						
Total cash receipts	40,000		9,556		25,535		31,627
Expenditures:							
Personal services	39,448		-		-		-
Commodities	-		-		-		-
Contractual services	-		-		45,671		31,627
Capital outlay	-		-		-		-
Operating transfers out	 		-		-		-
Total expenditures	 39,448				45,671		31,627
Receipts over (under) expenditures	552		9,556		(20,136)		-
Unencumbered cash (deficit), beginning of year	 (1,605)		5,486		28,695		
Unencumbered cash (deficit), end of year	\$ (1,053)	\$	15,042	\$	8,559	\$	

h	Special iighway rovement	Special achinery	Multi-year capital improvement		Equipment reserve		tainage intracts
\$	70,807	\$ -	\$	-	\$ -	\$	-
	-	-		-	-		-
	-	12,902		24,396	-		1,452
	20,000	80,000		71,000	39,000		-
	90,807	92,902		95,396	39,000		1,453
	-	-		-	-		-
	70,698	-		-	-		-
	3,509	-		-	-		1,379
	-	63,037		38,503	20,068		-
	74,207	63,037		38,503	20,068		1,379
	16,600	29,865		56,893	18,932		74
	50,179	160,669		498,910	 507,038		534
			-		 		
\$	66,779	\$ 190,534	\$	555,803	\$ 525,970	\$	608

ALL NON-BUDGETED SPECIAL PURPOSE FUNDS SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

Year ended December 31, 2012

	Deeds technology		Concealed carry handgun		Bioterrorism grant		Emergency prepared- ness	
Cash receipts:								
Grants	\$	-	\$	-	\$	8,443	\$	-
Licenses, permits and fees		11,194		357		-		-
Interest		13		-		-		-
Other		-		-		-		15
Operating transfers in								
Total cash receipts		11,207		357		8,443		15
Expenditures:								
Personal services		-		-		4,813		-
Commodities		-		-		232		-
Contractual services		10,800		-		2,235		4,037
Capital outlay		-		-		-		3,812
Operating transfers out								
Total expenditures		10,800				7,280		7,849
Receipts over (under) expenditures		407		357		1,163		(7,834)
Unencumbered cash (deficit), beginning of year		26,167		2,543		8,418		23,672
Unencumbered cash (deficit), end of year	\$	26,574	\$	2,900	\$	9,581	\$	15,838

ffender istration	vards Co 911	Prosecutor's Co training and assistance		Special motor vehicle			Total
\$ 1,000 - - - - 1,000	\$ - 4 39,210 - 39,214	\$	574 - - - - 574	\$	35,037 - - - - - 35,037	\$	79,250 48,162 1,891 142,820 250,000 522,123
- - - - -	- - - - -		- 280 - -		8,778 6,895 2,283 1,645 13,030	_	53,039 77,825 101,821 127,065 13,030
1,000	39,214		280 294 922		32,631 2,406 13,030		372,780 149,343 1,326,838
\$ 3,180	\$ 39,214	\$	1,216	\$	15,436	\$	1,476,181

AGENCY FUNDS SUMMARY OF RECEIPTS AND DISBURSEMENTS REGULATORY BASIS

Year ended December 31, 2012

Fund	Beginning cash balance		Cash receipts		Cash disbursements		Ending cash balance	
County clerk	\$	462	\$	2,155	\$	2,212	\$	405
Register of deeds		7,704		99,307		97,311		9,700
District court		2,311		258,641		257,298		3,654
Law Library		9,606		3,415		1,007		12,014
Sheriff		1,125		32,450		29,623		3,952
Tax collection accounts	4,	307,510		7,876,110		7,680,289		4,503,331
Local taxing districts		1,473		3,784,579		3,784,818		1,234
Motor vehicle fees and								
sales tax collections		8,851		549,609		552,711		5,749
Heritage trust		259		883		1,006		136
Oil/Gas Valuation		-		89,943		-		89,943
Payroll clearing funds				1,282,937		1,282,937		
Total	\$ 4,	339,301	\$	13,980,029	\$	13,689,212	\$	4,630,118